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**STATE OF WISCONSIN
Division of Hearings and Appeals**

In the Matter of

██████ ██████
██████████████████
██

**REHEARING
DECISION**

MDD/148891

PRELIMINARY RECITALS

Pursuant to a petition filed March 01, 2013, under Wis. Stat. § 49.45(5), and Wis. Admin. Code § HA 3.03(1), to review a decision by the Disability Determination Bureau ["DDB"] in regard to Medical Assistance ["MA"], a Hearing was scheduled for May 23, 2013. Petitioner failed to appear for that May 23rd Hearing. Accordingly, a *Decision* dated May 24, 2013 was issued dismissing petitioner's petition as abandoned.

On June 6, 2013 the Division of Hearings and Appeals ["DHA"] received, via fax, letter from petitioner dated May 28, 2013. That letter was a request for a rehearing. By a *Rehearing Request Order* dated June 10, 2013 petitioner's request for a rehearing was granted. A rehearing was held, via telephone, on July 18, 2013.

The issue for determination is whether petitioner is disabled for purposes of MA.

There appeared at that time via telephone the following persons:

PARTIES IN INTEREST:

Petitioner:

██████ ██████
██████████████████
██

Respondent:

Department of Health Services
1 West Wilson Street
Madison, Wisconsin 53703
By: No Appearance

ADMINISTRATIVE LAW JUDGE:
Sean P. Maloney
Division of Hearings and Appeals

FINDINGS OF FACT

1. Petitioner (29 years old) is a resident of Outagamie County.
2. Petitioner has been diagnosed, at various times, with depression, mood disorder Not Otherwise Specified ["NOS"], anxiety disorder NOS, alcohol dependence, borderline personality disorder, and bipolar; she was hospitalized in September 2012 due to suicidal ideations and cutting her leg with a scissors; she has history of 6 suicide attempts with hospitalizations; she has a significant alcohol abuse history; she smokes.
3. Petitioner testified that she has lots of anxiety and addiction problems; that she cannot handle people and panics easily; that she has a hard time functioning and focusing and gets irritable and confused; that she is depressed, has a hard time getting out of bed most days, and has suicidal tendencies and has been hospitalized for suicide attempts; she reports that she has problems working around other people, has a hard time going out in public (to a store or gas station), and has panic attacks around other people (even with close friends if others join them); she reports that she is forgetful, has a hard time concentrating, and a hard time starting and competing tasks.
4. Petitioner completed the 11th grade and went through her senior year of high school but did not graduate from high school; she is literate and can read and write in English; she testified that she can lift 50 pounds.
5. Petitioner is not currently working; she last worked in April 2013 in a sheltered program at [REDACTED] performing duties such as counting pizza boxes and wrapping silverware in napkins; she has also worked as a laborer, a housekeeper, at a fast food restaurant (and at many other restaurant jobs), and as a Certified Nursing Assistant ["CNA"].
6. On reconsideration DDB determined that petitioner is not disabled because she is capable of doing work other than work she has done in the past.

DISCUSSION

To be eligible for MA as disabled, a person must meet the definition of *disabled* that is used for Supplemental Security Income ["SSI"] purposes. See, Wis. Stat. § 49.47(4)(a)4. (2011-12). The applicable SSI disability standards are found in the Code of Federal Regulations, Title 20, Part 416, Subpart I (§ 416.901 et. seq.), and, by reference, Appendices 1 and 2, Subpart P, Part 404.

To be *disabled*, for an adult, means the inability to do any substantial gainful activity (i.e., the inability to work) by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous

period of not less than twelve months. See, 20 C.F.R. § 416.905(a) (2011). Unless the impairment is expected to result in death, it must have lasted or must be expected to last for a continuous period of at least 12 months. This is called the *duration requirement*. See, 20 C.F.R. § 416.909 (2011).

To determine if a person is disabled, a 5 Step prescribed sequential evaluation procedure is used. See, 20 CFR § 416.920 (2011). If a person can be found to be disabled or not disabled at any point in the prescribed sequential evaluation procedure the prescribed sequential evaluation procedure is terminated and no further evaluation is made. See, 20 C.F.R. § 416.920(a)(4) (2011).

DDB found petitioner to be not disabled at Step 5 of the prescribed sequential evaluation procedure because it determined that petitioner is capable of doing work other than work she has done in the past.

The 5 Step prescribed sequential evaluation procedure is as follows.

(1) Current Work

The first step in the prescribed sequential evaluation procedure is to determine whether the person is currently working and, if so, if the work the person is doing is substantial gainful activity. For an adult to be disabled they must be unable to do any substantial gainful activity which exists in the national economy. See, 20 C.F.R. § 416.905(a) (2011). If a person is working and the work he or she is doing is *Substantial Gainful Activity*, that person will be found not disabled regardless of his or her medical condition or his or her age, education, and work experience. see, 20 C.F.R. § 416.920(b) (2011).

A *Substantial Gainful Activity* ["SGA"] means work that: (a) involves doing significant and productive physical or mental duties; and, (b) is done (or intended) for pay or profit. See, 20 C.F.R. §§ 416.910 & 416.972 (2011).

Petitioner is not currently working.

(2) Severe Impairment

The second step in the prescribed sequential evaluation procedure is to determine whether the person has a *severe impairment* expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months. A *severe impairment* is one which significantly limits the person's physical or mental ability to do *basic work activities*. See, 20 C.F.R.

§§ 416.920(c) & 416.921(a) (2011). *Basic work activities* are the abilities and aptitudes necessary to do most jobs. See, 20 C.F.R. § 416.921(b) (2011). Examples of *basic work activities* include:

- (a) physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (b) capacities for seeing, hearing, and speaking;
- (c) understanding, carrying out, and remembering simple instructions;
- (d) use of judgment;
- (e) responding appropriately to supervision, co-workers, and usual work situations; and,
- (f) dealing with changes in a routine work setting.

see, 20 C.F.R. § 416.921(b) (2011).

DDB has conceded that petitioner has a *severe impairment* by its finding at Step 5 that petitioner is not disabled because she is capable of doing work other than work she has done in the past. See, 20 C.F.R. § 416.920(a)(4) (2011).

(3) The *Listing of Impairments*

The third step in the prescribed sequential evaluation procedure is to determine whether the person's medical condition meets or equals the impairment listings of Appendix 1. See, 20 C.F.R. § 416.920(d) (2011); 20 C.F.R. Appendix 1 to Subpart P (immediately after § 404.1599), *Listing of Impairments* ["Listing"]. The Listing describes, for each of the major body systems, impairments which are considered severe enough to prevent a person from doing any gainful activity. See, 20 C.F.R. § 416.925(a) (2011). If a person has an impairment(s) which meets the duration requirement and which is listed in the Listing, or is equal to a listed impairment(s), the person will be found disabled without considering the person's age, education, and work experience. See, 20 C.F.R. § 416.920(d) (2011); See also, 20 C.F.R. § 416.925 et. seq. (2011).

An impairment will not be considered to be one listed in the Listing solely based on a diagnosis. It must also satisfy all the criteria of the Listing. see, 20 C.F.R. § 416.925(d) (2011).

It is important to note that an impairment being listed in the Listing is only a sufficient condition to be found disabled -- it is not a necessary condition. In other words, a person can be found disabled without their impairment being listed in the Listing.

Based on the evidence in the record of this matter, petitioner's impairments do not meet or equal a listing in the Listing of Impairments. See, 20 C.F.R. Part 404, Subpart P, Appendix 1, §§ 12.04 & 12.06. In particular, it cannot be concluded, based on the evidence in the record of this matter, that

petitioner has recurrent panic attacks manifested by a sudden unpredictable onset of intense apprehension, fear, terror, and sense of impending doom occurring on the average of at least once a week. See, 20 C.F.R. Part 404, Subpart P, Appendix 1, § 12.06.A.3.

(4) Past Relevant Work

The fourth step in the prescribed sequential evaluation procedure is to determine whether the person's impairments prevent the person from performing past relevant work. If the person can still do past relevant work, and that work is an SGA, then the person must be found not disabled. See, 20 C.F.R. § 416.920(f) (2011).

DDB has conceded that petitioner cannot do past relevant work by its finding at Step 5 that petitioner is not disabled because she is capable of doing work other than work she has done in the past. See, 20 C.F.R. § 416.920(a)(4) (2011).

(5) Work Other Than Past Relevant Work

The fifth step in the prescribed sequential evaluation procedure is to determine whether the person can perform work other than past relevant work. If the person cannot do work other than past relevant work, he or she will be found disabled. See, 20 C.F.R. § 416.920(g) (2011). In order to decide if a person can do any work, other than previous work that the person has done, the person's *Residual Functional Capacity* ["RFC"] must be considered -- along with the person's age, education, and work experience. 20 C.F.R. §§ 416.920(e) & 416.945 et. seq. (2011).

A person's RFC is the most a person can do despite the person's limitations. It is an assessment based upon all the relevant evidence in the case record. 20 C.F.R. § 416.945(a)(1) (2011).

A limited ability to perform certain physical demands of work activity such as sitting, standing, walking, lifting, carrying, pushing, pulling, or other physical functions (including manipulative or postural functions, such as reaching, handling, stooping, or crouching), may reduce the person's ability to do past and other work. 20 C.F.R. § 416.945(b) (2011). Pain and other symptoms may cause a limitation of function beyond that which can be determined on the basis of the anatomical, physiological or psychological abnormalities considered alone; e.g., someone with a low back disorder may be fully capable of the physical demands consistent with those of sustained medium work activity, but another person with the same disorder, because of pain, may not be capable of more than the physical demands consistent with those of light work activity on a sustained basis. In assessing the total limiting effects of a person's impairment(s) and any related symptoms, all of the medical and nonmedical evidence must be considered. 20 C.F.R. § 416.945(e) (2011).

In evaluating the intensity and persistence of a person's symptoms, all of the available evidence, including the person's medical history, the medical signs and laboratory findings, and statements from the person, the person's treating or nontreating sources, or other people about how the person's symptoms affect them must all be considered. 20 C.F.R. § 416.929(c)(1) (2011). Because symptoms, such as pain, are subjective and difficult to quantify, any symptom-related functional limitations and restrictions which the person, the person's treating or nontreating sources, or other people report, which can reasonably be accepted as consistent with the objective medical evidence and other evidence, will be taken into account as follows: the person's symptom's, including pain, will be determined to diminish the person's capacity for *basic work activities* to the extent that the person's alleged functional limitations and restrictions due to symptoms, such as pain, can reasonably be accepted as consistent with the objective medical evidence and other evidence. 20 C.F.R. §§ 416.929(c)(3) & (4) (2011); See also, 20 C.F.R. § 416.945(e) (2011).

In evaluating medical opinions more weight is generally given to treating sources, since these sources are likely to be the medical professionals most able to provide a detailed, longitudinal picture of the person's medical impairment(s) and may bring a unique perspective to the medical evidence that cannot be obtained from the objective medical findings alone or from reports of individual examinations, such as consultative examinations or brief hospitalizations. 20 C.F.R. § 416.927(d)(2) (2011); See also, 20 C.F.R. § 416.902 *Treating source* (2011).

The physical exertion requirements of work in the national economy are classified as *sedentary*, *light*, *medium*, *heavy*, and *very heavy*. 20 C.F.R. § 416.967(intro.) (2011).

Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a certain amount of standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 C.F.R. § 416.967(a) (2011).

Light work, among other criteria, involves lifting no more than 20 pounds at a time with frequent lifting or carrying of objects weighing up to 10 pounds. 20 C.F.R. § 416.967(b) (2011).

Medium work involves lifting no more than 50 pounds at a time with frequent lifting or carrying of objects weighing up to 25 pounds. 20 C.F.R. § 416.967(c) (2011).

Heavy work involves lifting no more than 100 pounds at a time with frequent lifting or carrying of objects weighing up to 50 pounds. 20 C.F.R. § 416.967(d) (2011).

Very Heavy work involves lifting objects weighing more than 100 pounds at a time with frequent lifting or carrying of objects weighing up to 50 pounds or more. 20 C.F.R. § 416.967(e) (2011).

Based on the above law and on the evidence in the record of this matter petitioner meets at least the *Medium* requirement.

Petitioner completed the 11th grade and went through her senior year of high school but did not graduate from high school. She is literate in English. Thus, she is considered to have at least a *limited education*. See, 20 C.F.R. § 416.964(b)(3) (2011). Additionally, petitioner is 28 years old and, as such, is considered a *younger person*. See, 20 C.F.R. § 416.963(c) (2011).

A younger person, with an RFC of *Medium*, who has a *limited education*, and who is literate in English must be found to be not disabled. See, 20 C.F.R. Part 404, Subpart P, Appendix 2, Table No. 1, §§ 203.25 – 203.27 (2011). Therefore, I must find petitioner to be not disabled.

CONCLUSIONS OF LAW

For the reasons discussed above, petitioner is not disabled for MA purposes.

NOW, THEREFORE, it is

ORDERED

That the petition for review herein be and the same is hereby DISMISSED.

APPEAL TO COURT

You may also appeal this decision to Circuit Court in the county where you live. Appeals must be served and filed with the appropriate court no more than 30 days after the date of this hearing decision (or 30 days after a denial of rehearing, if you ask for one).

For purposes of appeal to circuit court, the Respondent in this matter is the Department of Health Services. After filing the appeal with the appropriate court, it must be served on the Secretary of that Department, either personally or by certified mail. The address of the Department is: 1 West Wilson Street, Madison, Wisconsin 53703. A copy should also be sent to the Division of Hearings and Appeals, 5005 University Avenue, Suite 201, Madison, WI 53705-5400.

The appeal must also be served on the other "PARTIES IN INTEREST" named in this decision. The process for appeals to the Circuit Court is in Wis. Stat. §§ 227.52 and 227.53.

Given under my hand at the City of
Madison, Wisconsin, this 25th day of July,
2013

\sSean P. Maloney
Administrative Law Judge
Division of Hearings and Appeals



State of Wisconsin\DIVISION OF HEARINGS AND APPEALS

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The preceding decision was sent to the following parties on July 25, 2013.

Outagamie County Department of Human Services
Disability Determination Bureau